

May 2010

Legislative update

a status report on the Missouri General Assembly for members of the Missouri Coalition Against Domestic and Sexual Violence

end-of-session edition

LEGISLATIVE SESSION ENDS WITH NO REDUCTIONS IN STATE FUNDING

In a legislative session defined by Missouri's budget crisis, MCADSV achieved a tremendous victory by retaining all state funding for domestic violence services. This significant accomplishment resulted from months of advocacy and activism by Coalition members to have funding restored after it was cut by 50 percent in February. The defeat of many bills with negative consequences for survivors and advocates was the measure of MCADSV's successful public policy advocacy in 2010 as very few bills were finally passed by the Missouri General Assembly.

The state budget for Fiscal Year 2011 passed in late April with no reductions to state funding for domestic violence services and federal funding intact for grants for sexual and domestic violence services. House Bill 2011, the budget bill for the Department of Social Services, contained full funding of \$4.75 million in state funding for domestic violence services. House Bill 2008, the budget bill for the Department of Public Safety, passed with no reductions to grant programs for sexual violence and domestic violence services. A slight reduction in state funding for Sexual Assault Forensic Evidence (SAFE) exams was offset by increased federal funding in HB 2008 for those SAFE exams.

MCADSV made significant progress in working with the Governor's staff to exempt domestic violence shelter and other social service tax credits from reforms sought by Governor Nixon to reduce state revenues lost through tax credits. The Governor's failed plan would have eliminated all existing tax credits, reduced funding by up to 70 percent and would have created a very limited new structure for all tax credits. The issue will return in the 2011 legislative session.

Coalition advocacy also forestalled the passage of several bills with a negative impact on survivors of domestic and sexual violence. House Bill 1377, a bill to require drug testing of Temporary Assistance to Needy Families (TANF) recipients, was stripped from a bill on the last day of the session. The content of House Bill 1365 also was deleted from a larger Senate bill in the last days of the session—it would have legally classified emergency contraception as a drug causing abortion and given pharmacies the right to refuse to dispense Plan B contraception. MCADSV successfully led the efforts to defeat House Bill 1234, which would have ended no-fault divorce, significantly changed and delayed the process for divorce and which notably contained new definitions of "non-serious spousal abuse" and termed "minor" child abuse "infrequent honest mistakes." HB 1234 never passed out of committee.

Senate Bill 793 passed as a measure to regulate abortion services, but without the provisions opposed by MCADSV that would have created the crime of "coerced abortion" and limited access to abortion by survivors of rape, incest and domestic violence.

To become effective, bills must be signed into law by Governor Nixon. Unless otherwise specified, new laws go into effect on August 28, 2010.

GET COPIES OF BILLS AND FOLLOW THEIR PROGRESS ONLINE

Copies of bills introduced during the 2010 legislative session are available on the Missouri General Assembly website at www.moga.mo.gov. Click on "Joint Bill Tracking" to view bills by number. Final versions of passed legislation are noted as "truly agreed and finally passed." Summaries of bills are also available.

To look up your state legislators, go to www.moga.mo.gov and click on "Legislator Lookup."



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APPROPRIATIONS

HB 2011

MCADSV



**SUPPORTS
DV
FUNDING**

NEXT STEP

Awaiting
Governor
Nixon's
signature

DEPARTMENT OF SOCIAL SERVICES BUDGET: FULL FUNDING FOR DV SERVICES MAINTAINED IN FY11 BUDGET

Sponsors: House Budget Committee Chairman, Rep. Alan Icet, R-Wildwood
Senate Appropriations Chairman, Sen. Rob Mayer, R-Dexter

On April 29, the Missouri General Assembly passed House Bill 2011 with full funding for domestic violence services. The domestic violence line item contains \$4.75 million in state funds and \$1.67 in federal funds. Despite making more than \$1 billion in cuts to the state budget, both the House and Senate passed full funding for domestic violence services. This meant that domestic violence funding was not debated in the final budget negotiations of the House/Senate Conference Committee on HB 2011.

BILL HISTORY

01/20/10	Governor released proposed state budget
03/25/10	Passed by House
04/14/10	Passed by Senate
04/29/10	HB 2011 truly agreed and finally passed

HB 2008

MCADSV



**SUPPORTS
SV/DV
FUNDING**

NEXT STEP

Awaiting
Governor
Nixon's
signature

DEPARTMENT OF PUBLIC SAFETY BUDGET: FULL FUNDING FOR VOCA, STOP, SSVF GRANTS AND FORENSIC EXAMS

Sponsor: House Budget Committee Chairman, Rep. Alan Icet, R-Wildwood
Senate Appropriations Chairman, Sen. Rob Mayer, R-Dexter

House Bill 2008, the Fiscal Year 2011 budget for the Department of Public Safety, passed on April 28. The bill includes the following estimated amounts, which are not changed from the current year's appropriations: Victims of Crime Act: \$7.5 million; STOP grants: \$2,499,500; SSVF grants: \$5 million.

The Sexual Assault Forensic Evidence (SAFE) exam funding also remained intact at \$800,000 within the larger \$10 million line-item for Crime Victims' Compensation. These state funds are required to be allocated to the SAFE program for additional federal Crime Victims' Compensation money to also be used to pay for SAFE exams.

BILL HISTORY

01/20/10	Governor released proposed state budget
03/25/10	Passed by House
04/14/10	Passed by Senate
04/28/10	HB 2008 truly agreed and finally passed

TEMPORARY ASSISTANCE TO NEEDY FAMILIES

HB 1377

MCADSV



OPPOSES

NEXT STEP

None; the bill failed.

TANF DRUG TESTING BILL FAILS TO PASS

Sponsor: Rep. Ellen Brandom, R-Sikeston

House Bill 1377 failed to pass. The bill would have required that the Department of Social Services (DSS) develop a program to screen and test applicants for the Temporary Assistance to Needy Families (TANF) public assistance program for use of illegal drugs if there was a “reasonable suspicion” that the applicant was using illegal drugs (alcohol use is not included). Individuals who tested positive would have been ineligible for TANF benefits for one year; however, children of an ineligible applicant would still have been able to receive TANF benefits through a designated third party. The bill would have required the immediate termination of DSS employees who failed to report suspected drug use or fraudulent reporting of household size or income. The bill was also amended on the House floor to require drug testing of all elected state officials.

The provisions of HB 1377 were amended into a Senate Medicaid bill, but MCADSV was able to successfully lobby for their exclusion from the final conference committee report that passed.

BILL HISTORY

12/15/09	Bill filed
01/13/10	Passed by House Committee on Healthcare Transformation
02/11/10	Passed by House
03/18/10	Referred to Senate Committee on Health, Mental Health, Seniors and Families
05/14/10	Bill failed

COURT RECORDS

SB 985

MCADSV



SUPPORTS

NEXT STEP

None; the bill failed. Content passed in HB 1692.

SB 985 FAILS; CONTENT PASSED IN HB 1692

Sponsor: Rep. Jack Goodman, R-Mount Vernon

The bill allows personal information from divorce filings to be available to title insurance companies, which would be bound by confidentiality to use information solely for their legitimate business uses. Although SB 985 failed to pass, the provisions of the bill were amended into HB 1692, which passed. The language in the bill was a compromise from initial versions that again would have more broadly opened up personally identifying information in court records.

BILL HISTORY

02/22/10	Introduced and read first time
03/25/10	Reported to House and read first time
05/14/10	Bill failed

OMNIBUS JUDICIARY BILL

**HB
1692**

MCADSV



**NO
POSITION**

NEXT STEP

Awaiting
Governor
Nixon's
signature
or veto

OMNIBUS REAL ESTATE/JUDICIARY BILL PASSES

Sponsor: Rep. Jason Smith, R-Salem

Senate Handler: Sen. Jane Cunningham, R-Chesterfield

Senate Substitute for Senate Committee Substitute for House Committee Substitute for House Bill 1692 passed on the final day of the legislative session. The bill, an omnibus judiciary bill, was passed with the majority of its content related to real estate and cemeteries. The provisions relevant to courts and the legal system include:

- Modifies procedures used by child support enforcement hearing officers;
- Expands the "Castle Doctrine" by allowing an individual to use deadly force if an intruder unlawfully enters, remains or attempts to enter property that is privately owned or leased. Currently, individuals are allowed to use deadly force if an intruder unlawfully enters, remains or attempts to enter their dwelling, residence or vehicle;
- Allows personal information from divorce filings to be available to title insurance companies, archivists and the office of the Attorney General, which would be bound by confidentiality to use information solely for their legitimate business uses;
- Exempts prosecuting attorneys who have completed firearm safety training from certain concealed weapons prohibitions;
- Creates penalties for using or discharging a firearm negligently while intoxicated;
- Allows convicted felons to possess antique firearms; and
- Requires, for all felony-related deaths, that the State Registrar, local registrars, medical examiners, coroners, funeral directors, embalmers, sheriffs, physicians and medical officers use the electronic death registration system within six months of the Department of Health and Senior Services certifying that the system is operational and available to all data providers.

BILL HISTORY

01/19/10	Introduced and read first time
03/24/10	Passed by House
05/13/10	Passed by Senate
05/14/10	HB 1692 truly agreed and finally passed

SCHOOL VIOLENCE

HB 1543

MCADSV



SUPPORTS

NEXT STEP

Awaiting
Governor
Nixon's
signature
or veto

BILL PASSES TO REQUIRE SCHOOL VIOLENCE POLICIES

Sponsor: Rep. Maynard Wallace, R-Thornfield

Senate Handler: Sen. David Pearce, R-Warrensburg

Conference Committee Substitute for Senate Substitute for House Committee Substitute for House Bill 1543 passed on the last day of the legislative session. It modifies school policies related to violence. The bill includes the following provisions:

- Adds “cyberbullying” and electronic communication to the list of required elements to be addressed in schools’ anti-bullying policies;
- Requires that school administrators report all acts of school violence to all teachers at the student’s school building rather than only to teachers and employees with a “need to know;”
- Specifies that suspended students who are not allowed on school property are also prohibited from attending school events that occur off of school property; and
- Outlines that “use of reasonable force to protect persons or property” by a school administrator is not an act of abuse. Currently, spanking is not an act of abuse and the Children’s Division within the Department of Social Services has no authority to investigate allegations of child abuse that result from spanking. The statute also would now require that spanking or use of force occur in the presence of another school employee. Should that act result in allegations of sexual misconduct, it would be investigated by the Children’s Division.

The bill also contains numerous other provisions related to elementary and secondary education policies.

BILL HISTORY

01/06/10	Introduced and read first time
04/08/10	Passed by House
05/12/10	Passed by Senate
05/14/10	HB 1543 truly agreed and finally passed

BOARD OF DIRECTORS

HB 1741

MCADSV



SUPPORTS

NEXT STEP

Awaiting
Governor Nixon's
signature or veto

BILL ALLOWS BOARDS TO CONDUCT BUSINESS ELECTRONICALLY

Sponsor: Rep. Bryan Pratt, R-Blue Springs

Senate Handler: Sen. Jack Goodman, R-Mount Vernon

House Bill 1741 allows consent to be given by electronic transmission for any actions to be taken by a board of directors or executive committee. Previously, consent was required in writing by board members.

BILL HISTORY

01/20/10	Introduced and read first time
02/25/10	Passed by House
04/14/10	Passed by Senate
04/14/10	HB 1741 truly agreed and finally passed

LICENSED PROFESSIONALS

HB
2226

MCADSV



SUPPORTS

NEXT STEP

Awaiting
Governor
Nixon's
signature
or veto

BILL MODIFIES PROVISIONS RELATED TO LICENSED SOCIAL WORKERS AND FAMILY THERAPISTS

Sponsor: Rep. Jay Wasson, R-Nixa

Senate Handler: Sen. Delbert Scott, R-Lowry City

Conference Committee Substitute for Senate Committee Substitute for House Bill 2226 passed with several provisions related to social workers seeking licensure and marital and family therapists.

The bill would require Master Social Workers who are performing practices reserved to clinical social workers or advanced macro social workers to obtain their required supervision for licensure in 48 consecutive calendar months. The bill also repeals the section establishing a "provisional licensed clinical social worker" and includes that former definition in a revised section of law that defines "Master of Social Work." Finally, the bill revises the definitions of "qualified advanced macro supervisor," "qualified baccalaureate supervisor," and "qualified clinical supervisor" to be a licensed social worker who has supervised in the field for at least five years. Currently, supervision is required for at least five uninterrupted years.

The bill authorizes the State Committee for Marital and Family Therapists to issue a provisional license to a person who has met all the requirements of a licensed marital and family therapist other than the supervised clinical experience. The bill also prohibits individuals and organizations affiliated with state and local government from discriminating against licensed marital and family therapists when establishing rules or recommending services that legally may be performed by these therapists.

Finally, the bill expands the current statute relating to the requirement that the State Committee for Professional Counselors remove unsubstantiated complaints made against licensed professional counselors by offenders who are in the custody of the Department of Corrections or Department of Mental Health. The committee is also now required to remove unsubstantiated complaints made by those who are being held or have been ordered into custody.

BILL HISTORY

02/23/10	Introduced and read first time
03/31/10	Passed by House
04/14/10	Passed by Senate
05/14/10	HB 2226 truly agreed and finally passed

DEFENSIVE USE OF FORCE

HB 2081

MCADSV



**NO
POSITION**

NEXT STEP

Awaiting
Governor Nixon's
signature or veto

BILL ALLOWING PREGNANT WOMEN TO USE DEADLY FORCE PASSES

Sponsor: Rep. Jeanie Riddle, R-Mokane

Senate Handler: Sen. Jack Goodman, R-Mount Vernon

House Bill 2081 specifies that a pregnant woman may use deadly force against another person if she reasonably believes that deadly force is necessary to protect her unborn child against death, serious physical injury, or any forcible felony. Current statute allows individuals to use deadly force to protect themselves.

BILL HISTORY

02/09/10	Introduced and read first time
04/15/10	Passed by House
04/28/10	Passed by Senate
4/28/10	HB 2081 truly agreed and finally passed

FUNDING FOR SHELTERS

SB 855

MCADSV



SUPPORTS

NEXT STEP

None; the bill failed.

HERITAGE BIRTH AND MARRIAGE CERTIFICATE BILL FAILS

Sponsor: Sen. Kurt Schaefer, R-Columbia

Senate Bill 855 died in a House subcommittee. The bill had originally designated \$10 to domestic violence shelters from the sale of state-issued, ornate "heritage" birth and marriage certificates. However, this provision was taken out on the Senate floor, instead allocating these funds to general revenue.

BILL HISTORY

01/28/10	Introduced and read first time
03/18/10	Passed by Senate
04/07/10	Hearing held before House Committee on Children and Families
05/14/10	Bill fails

HB 1643

MCADSV



SUPPORTS

NEXT STEP

Awaiting
Governor Nixon's
signature or veto

BILL PROVIDES FUNDING FOR HOMELESSNESS PROGRAMS

Sponsor: Rep. Michael Brown, D-Kansas City

Senate Handler: Sen. Yvonne Wilson, D-Kansas City

This bill authorizes the recorder of deeds in Jackson County to collect a \$1 donation made in addition to any required fees charged for recording documents or for a certified copy of a marriage license or birth certificate. The funds are to be deposited into the housing resource commission fund to assist homeless families and provide financial assistance to organizations addressing homelessness in Jackson County.

BILL HISTORY

01/13/10	Introduced and read first time
03/29/10	Passed by House
04/27/10	Passed by Senate
05/13/10	HB 1643 truly agreed and finally passed

COERCED ABORTION

**SB
793**

MCADSV



**NO
POSITION**

NEXT STEP

Awaiting
Governor
Nixon's
signature
or veto

BILL INCREASES INFORMED CONSENT REQUIREMENTS FOR OBTAINING AN ABORTION; COERCION SECTION DELETED

Senate Substitute for Senate Committee Substitute for Senate Bill 793 passed without the sections that would have created the crime of coerced abortion that would have limited access to abortion by victims of sexual assault, domestic violence and/or incest. The bill as passed modifies the informed consent requirements for an abortion by adding new requirements that must be met at least 24 hours prior to an abortion.

An abortion provider must:

- Present a woman with printed materials developed by the Department of Health and Senior Services that detail the risks of an abortion and the physiological characteristics of an unborn child at two-week gestational increments;
- Inform the woman of the gestational age of the unborn child at the time of the abortion;
- Give the woman an opportunity to view an active ultrasound and hear the heartbeat of the unborn child;
- Inform the woman that the abortion may cause pain to the unborn child if the abortion is being performed past 22 weeks and give her the choice to have an anesthetic or analgesic administered to the unborn child;
- Discuss the medical assistance and counseling resources available to the woman, including the Alternatives to Abortion Program; and
- Provide the woman with access to a telephone and information about rape crisis centers, domestic violence shelters and obtaining an Order of Protection if the physician believes the woman is being coerced into having an abortion.

The bill also stipulates that only licensed physicians can perform or induce an abortion. Finally, the bill prohibits any health insurance exchange established in the state or any federal health insurance exchange administered in the state from covering elective abortions or allowing them to be covered through the purchase of an option rider. Traditional health insurance providers can cover elective abortions if an option rider is purchased.

BILL HISTORY

01/19/10	Introduced and read first time
04/22/10	Passed by Senate
05/14/10	Passed by House
05/14/10	SB 793 truly agreed and finally passed

ORDERS OF PROTECTION

SB
893

MCADSV



SUPPORTS

NEXT STEP

None; the bill failed.

BILL REQUIRING *EX PARTE* SERVICE INFORMATION TO BE ENTERED INTO MULES WITHIN 24 HOURS FAILS

Sponsor: Sen. Rita Days, D-St. Louis

Senate Bill 893 failed to pass. The original SB 893 was a very brief bill but became a House omnibus judiciary bill of more than 100 pages, and also was amended into several other omnibus bills; all versions failed to pass. The bill would have required law enforcement officers to enter notice of service of *Ex Parte* protection orders into the Missouri Uniform Law Enforcement System (MULES) within 24 hours and also required that expired or terminated orders be entered into MULES within 24 hours.

BILL HISTORY

02/04/10	Introduced and read first time
03/01/10	Passed by Senate Judiciary Committee
03/25/10	Passed by Senate
03/25/10	Reported to House and read first time
05/14/10	Bill failed

CRIME VICTIMS' COMPENSATION

SB
787

MCADSV



SUPPORTS

NEXT STEP

None; the bill failed.

BILL MOVING CRIME VICTIMS' COMPENSATION APPEALS TO DPS FROM LABOR AND INDUSTRIAL RELATIONS FAILS

Sponsor: Sen. Scott Rupp, R-Wentzville

Senate Bill 787 would have modified the process for appealing a decision of the Department of Public Safety (DPS) regarding a Crime Victims' Compensation (CVC) Fund claim. Currently, CVC appeals are heard by administrative judges with the Labor and Industrial Relations Commission. SB 787 would have moved the appeal process to DPS, with appeals heard by the director of that department. Those decisions could have been appealed to the Administrative Hearing Commission. The decision of the Administrative Hearing Commission could have then be appealed to a circuit court. The context of SB 787 was amended into several omnibus bills, but they all failed to pass.

BILL HISTORY

01/14/10	Introduced and read first time
03/01/10	Hearing held and passed by Senate Judiciary Committee
03/25/10	Passed by Senate
03/25/10	Reported to the House and read first time
05/14/10	Bill failed

Bills related to domestic and sexual violence that passed

- HB 1375:** (Rep. Wayne Cooper, R-Camdenton and Sen. Jolie Justus, D-Kansas City) This bill allows physicians to prescribe medications to the partner of a person diagnosed with certain sexually transmitted diseases. This bill also requires the Department of Health and Senior Services to develop a brochure related to the connection between the human papilloma virus (HPV) and cervical cancer and the availability of an immunization for HPV. The brochure must be available to school districts to give to parents and on the Department's website.
- HB 2270:** (Rep. Wayne Cooper, R-Camdenton) This bill allows child abuse medical resource centers and SAFE CARE providers to collaborate to promote improved services to children who are suspected victims of abuse in need of a Sexual Assault Forensic Evidence (SAFE) exam.
- SB 1007:** (Sen. Tom Dempsey, R-St. Charles) This bill would allow low-income Missourians who get subsidized child care from the state to remain in the program if their income exceeds the current cap. The bill would require recipients to pay a portion of the child care costs when their incomes exceed the limit. The fee would be based on a sliding scale.
- SB 754:** (Sen. Tom Dempsey, R-St. Charles) This bill would require, for all felony-related deaths, that the State Registrar, local registrars, medical examiners, coroners, funeral directors, embalmers, sheriffs, physicians and medical officers use the electronic death registration system within six months of the Department of Health and Senior Services certifying that the system is operational and available to all data providers.

Bills that did not pass in the 2010 session

DISSOLUTION

- HB 1234:** (Rep. Cynthia Davis, R-O'Fallon) This bill would have required a waiting period, counseling and "fault" to be established before a divorce could be granted. The bill also would have significantly changed all divorce and custody law. It contained new legal definitions of "nonserious spousal abuse" and "minor allegations" of child abuse or neglect that judges were to consider "infrequent honest mistakes."

SEXUAL VIOLENCE

- SB 857:** (Sen. Kurt Schaefer, R-Columbia) This bill would have modified the definition of "dangerous felonies" to include the crimes of statutory rape or sodomy in the second degree, sexual assault, child molestation, sexual misconduct involving a child, and sexual abuse.
- SB 696:** (Sen. Robin Wright-Jones, D-St. Louis) This bill would have set a standard of care for hospitals and health care facilities to provide written and verbal information to rape victims about emergency contraception (EC) and to provide it on-site to survivors who seek it. It also would have required educational programs on human sexuality to not be limited to abstinence programs, prohibited interference in obtaining contraception and established a pregnancy prevention program.
- HB 1914:** (Rep. Jeanette Mott-Oxford, D-St. Louis) This bill also would have set a standard of care for providing emergency contraception.
- HB 1934:** (Rep. Beth Low, D-Kansas City) This bill would have allowed a rape victim to request a drug test as part of a Sexual Assault Forensic Evidence (SAFE) exam.

Bills that did not pass in the 2010 session, cont.

PROTECTION ORDERS, DOMESTIC VIOLENCE, STALKING AND HARASSMENT

- HB 1319:** (Rep. Belinda Harris, D-Hillsboro) This bill would have required a judge's approval, with or without a hearing, for the dismissal of an Order of Protection.
- HB 1698:** (Rep. Bryan Stevenson, R-Webb City) This bill would have changed the age of those protected by Child Orders of Protection to birth to 16 years of age, because of the changes in law in 2009 that allowed 17-year-olds to obtain Adult Orders of Protection.
- HB 1611:** (Rep. Gina Walsh, D-St. Louis) This bill would have increased the duration of a Full Order of Protection to a maximum of three years from the current one year maximum.
- HB 2127:** (Rep. Jason Kander, D-Kansas City) This bill would have added prior findings of criminal contempt for violations of protection orders to the current law that includes criminal convictions for violations of orders.
- SB 859:** (Sen. Kurt Schaefer, R-Columbia) This bill would have changed penalties for repeat domestic assault offenders.
- HB 1427:** (Rep. Kenny Biermann, R-St. Charles) This bill would have expanded the definitions of stalking to include a full range of electronic communications and GPS tracking devices used to commit stalking.
- HB 1791:** (Rep. Paul LaVota, D-Independence) This bill would have increased the amount of fines for ordinance violations that city or county governments could pass to support operating expenses for local domestic violence shelters.
- HB 1338:** (Rep. Maria Chappelle-Nadal, D-University City) This bill would have increased the penalty for harassment from a misdemeanor to a class D felony.

CHILD ABUSE

- HB 1867:** (Rep. Paul LaVota, D-Independence) This bill would have required child abuse reporting by an adult family or household member, except for individuals who are subjected to harm by the same person who abused the child.
- HBs 1327 & 2000:** (Rep. Cynthia Davis, R-O'Fallon and Rep. Bryan Pratt, R-Blue Springs) This bill would have created the crime of coerced abortion and penalized providers who performed an abortion on a woman who was determined to have been coerced. Many of the additional provisions in this bill related to requirements for informed consent passed in SB 793.

FIREARMS

- HB 1787:** (Rep. Kenny Jones, R-California) This bill contained several provision related to firearms, including lowering the age requirements for obtaining a concealed weapon, expanding the "Castle Doctrine" and allowing members of the General Assembly to carry concealed firearms in the Capitol building. The expansion of the Castle Doctrine passed in an omnibus judiciary bill, HB 1692.
- SB 592:** (Sen. Joan Bray, D-St. Louis) This bill would have enacted in Missouri law the parallel provisions of federal law that prohibit gun or ammunition purchase or possession by those convicted of a domestic violence misdemeanor or those with a Full Order of Protection in effect against them. In the last days of session, Senator Bray attempted to add SB 592 into several gun bills, which did not pass.